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Paul C. Giannelli
Case Western University School of Law, paul.giannelli@case.edu

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JUVENILE COURT BINDOVER HEARINGS
Paul C. Giannelli
Albert J. Weatherhead III & Richard W. Weatherhead
Professor of Law, Case Western Reserve University

On July 1, 1994 extensive amendments to the Ohio Rules of Juvenile Procedure became effective. One of the most important rules, as well as one of the most controversial, is Rule 30 which governs "bindover" proceedings. This procedure, also known as transfer, refers to the process by which a juvenile court relinquishes jurisdiction and transfers a delinquency case to the criminal courts for prosecution. In Ohio juvenile courts have exclusive jurisdiction over persons under the age of 18 who are charged with criminal conduct. R.C. 2151.23(A)(l). However, a juvenile 15-17 years of age who has been charged with a felony may be "boundover" to the criminal court for trial as an adult.

Bindover is unique to juvenile courts. "There is no proceeding for adults comparable directly to the juvenile jurisdiction waiver hearing." Kemplen v. Maryland, 428 F.2d 169, 73 (4th Cir. 1970). It is part "preliminary hearing" and part sentencing hearing.

Bindover procedures have been part of the juvenile court system since the turn of the century, when the first juvenile courts were established in this country. Virtually every state has a type of bindover procedure. Nevertheless, the procedure remains controversial. The concept of bindover entails an implicit recognition that the juvenile court system should not be available to all children:

Some acts are so offensive to the community that the arbitrary line drawn at eighteen cannot acceptably be used to protect the alleged wrongdoer. The serious offender should not be permitted to escape the criminal justice system simply because he or she is a day or a year short of eighteen. As age eighteen approaches, one point in the opinion, Justice Fortas wrote: "We believe that this result is required by the statute read in the context of constitutional principles relating to due process and the assistance of counsel." Id. at 557. In another passage, the Court wrote that a transfer hearing "must measure up to the essentials of due process and fair treatment." Id. at 562.

A year after Kent was decided, the Supreme Court in Gault, 387 U.S. 1 (1967), revolutionized juvenile court procedure by applying due process safeguards to delinquency hearings. The Court ruled: "Neither the Fourteenth Amendment [due process] nor the Bill of Rights is for adults alone." Id. at 13. The Court also quoted the

CONSTITUTIONAL ISSUES

Procedural Due Process

In Kent v. United States, 383 U.S. 541 (1966), the United States Supreme Court considered a challenge to transfer proceedings conducted pursuant to the D.C. Code. Kent was taken into custody for rape. As a 16 year old, he was subject to juvenile court jurisdiction. The juvenile court, however, transferred his case for trial as an adult. The transfer was accomplished without a hearing or written reasons. In addition, the juvenile court failed to provide Kent's attorney with access to Kent's social service file.

On review, the Supreme Court held that the transfer proceedings were invalid. According to the Court, transfer is a "critically important" stage of the juvenile process and "there is no place in our system of law for reaching a result of such tremendous consequences without ceremony without hearing, without effective assistance of counsel, without a statement of reasons." Id. at 554.

Whether the Court intended to rest its decision in Kent on statutory or constitutional grounds is not entirely clear. At one point in the opinion, Justice Fortas wrote: "The Juvenile Court Act and the decisions of the United States Court of Appeal for the District of Columbia Circuit provide an adequate basis for decision of this case, and we go no further." Id. at 556. Nevertheless, other parts of the opinion indicate a constitutional basis. One passage reads: "We believe that this result is required by the statute read in the context of constitutional principles relating to due process and the assistance of counsel." Id. at 557. In another passage, the Court wrote that a transfer hearing "must measure up to the essentials of due process and fair treatment." Id. at 562.
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II

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I

transferred, the court must find that (1) there is probable
cause to believe that the juvenile has committed the alleged
discretionary bindover decisions. Before a juvenile may be
prosecuted in the criminal courts. A prosecution in criminal
and Juv. R.

should be construed together.

Even prior to these amendments, however, the
Superior

tive standard used to transfer a

that it "has never attempted to prescribe criteria for, or the
classification and quantum of evidence that must support, a deci­
duction in bindover cases.

the Court commented

that the statute and rule

the juvenile is otherwise amenable to rehabilitation.

The age requirement can cause unexpected results. For
example, in In re C, Alleged Delinquent Child, 61 Ohio
Misc.2d 610, 580 N.E.2d 1182 (C.P. 1991), the "delinquent"
was not charged until after he was 21 years of age. The
rape was alleged to have been committed when the "juve­
nile" was 14 years of age. A motion for bindover was dis­
missed because he was not 15 years old at the time of the
alleged conduct. Id. at 612. The court also ruled that it
lacked jurisdiction over the child at this time and therefore
could not adjudicate the case. Id. at 614.

DISCRETIONARY TRANSFER

The most common type of transfer is discretionary trans­
fer. In this situation, the court must find that there are rea­
sonable grounds to believe: (1) that the child is not
amenable to care or rehabilitation or further care or rehabili­
tation in any facility for delinquent juveniles, and (2) that
the safety of the community may require legal restraint for a
period extending beyond his majority. R.C. 2151.26(A)(1);
Juv. R. 30(D).

Juvenile Rule 30: Enumerated Factors

Amended Rule 30(F) requires the court to consider the
following factors in determining whether a child is amenable
to treatment: (1) age, (2) mental-physical condition, (3)
previous juvenile record, (4) prior attempts at rehabilitation, (5)
family environment, (6) school record, and (7) the specific
facts of the offense. These factors have been applied in
numerous Ohio cases:

(1) Age: State v. Watson, 47 Ohio St.3d 93, 94, 547
N.E.2d 1181 (1989) ("Because of a juvenile's age, there
may not be sufficient time remaining for rehabilitation to
take place before the twenty-first birthday, even though the
juvenile is otherwise amenable to rehabilitation."); State v.
Ruple, No. 15726 (9th Dist. Ct. App., 8-4-93) at 5 ("sixteen
years and seven months old at the time of the incident"").

(2) Mental-physical condition: State v. Watson, 47 Ohio
St.3d 93, 94, 547 N.E.2d 1181 (1989) ("[N]o evidence of
any psychiatric disorder."); State v. McDonald, No. 11228
(2d Dist. Ct. App., 6-5-90) at 12 ("psychological tests 'sug­
gested' that the appellant was intensely hostile and destruc­
tive, and had a 'sadistic potential' ").

(3) Prior juvenile record: State v. Watson, 47 Ohio St.3d
93, 94, 547 N.E.2d 1181 (1989) ("[N]o record of trouble with
juvenile authorities."); State v. Douglas, 20 Ohio St.3d 34,
36, 485 N.E.2d 711, 713 (1985) ("lengthy prior juvenile
record"); State v. Carter, 27 Ohio St.2d 135, 138, 272 N.E.2d
I19, I21 (I971)("many court appearances"); State v. Houston,
70 Ohio App.3d 152, 156, 590 N.E.2d 839 (1990) ("previous
juvenile record from Michigan"").

(4) Previous efforts to treat or rehabilitate: State v. Carter,
27 Ohio St.2d 135, 138, 272 N.E.2d 119, 121 (1971)(prior
commitment to correctional school); State v. Parks, 51 Ohio
App.3d 194, 197, 555 N.E.2d 671 (1988) (prior sentence to
juvenile facility at Riverview Center and prior stay at
Columbus juvenile facility marked by fights and poor atti­
tude); State v. Whiteside, 6 Ohio App.3d 30, 35, 452 N.E.2d
332, 338 (1982)(prior treatment at the Ohio Youth
Commission); State v. Oviedo, 5 Ohio App.3d 168, 171, 450
(5) Family environment: State v. Houston, 70 Ohio App.3d 152, 156, 570 N.E.2d 839 (1990) ("Appellant's home situation was less than ideal, and little assistance could be expected from his family"); State v. Ruple, No. 15726 (9th Dist. Ct. App., 8-4-93) at 5 ("While Ruple's family environment was good, he had associated himself with others whom he had engaged in criminal behavior"); State v. Hawkins, No. 3462 (9th Dist. Ct. App., 6-8-93)(unstable family situation).

(6) School record: State v. Watson, 47 Ohio St.3d 93, 94, 547 N.E.2d 1181 (1989) ("Average student who had not caused major discipline problems"); State v. Houston, 70 Ohio App.3d 152, 156, 590 N.E.2d 839 (1990) ("Appellant's school attendance was abysmal and his grades were poor"); State v. Hawkins, No. 3462 (9th Dist. Ct. App., 6-8-93)(suspended from school 8 times).

(7) Specific facts of the offense that are relevant to physical and mental condition. This factor was added in 1994 in response to the Watson case, which is discussed below.

**Supreme Court Cases**

The Ohio Supreme Court has discussed the bindover issue several times.

**State v. Carmichael (1973)**

In State v. Carmichael, 35 Ohio St.2d 1, 298 N.E.2d 568 (1973) (syllabus 1), cert. denied, 414 U.S. 1161 (1974), the Court recognized that the juvenile court "should have considerable latitude within which to determine whether it should retain jurisdiction." Id. (syllabus). Moreover, the statutorily-required investigation "is not required to show that the child cannot be rehabilitated as a juvenile but only that there are reasonable grounds to believe that he cannot be rehabilitated." Id. at 6.

**State v. Douglas (1985)**

In State v. Douglas, 20 Ohio St.3d 34, 485 N.E.2d 711, 713 (1985), the Court ruled:

Neither R.C. 2151.25 nor Juv. R. 30 requires the juvenile court to make written findings as to the five factors listed in Juv. R. 30(E) [current (F) which lists 6 factors]. The rule simply requires the court to consider these factors in making its determination on the amenability issue. Although the better practice would be to address each factor, as long as sufficient, credible evidence pertaining to each factor exists in the record before the court, the bind-over order should not be reversed in the absence of an abuse of discretion. Id. at 36.

The Court also noted that "there is no requirement that each of the five factors be resolved against the juvenile." Id. at 37 (citing State v. Oviedo, 5 Ohio App.3d 168, 171, 450 N.E.2d 700 (1982)).

**State v. Watson (1989)**

In State v. Watson, 47 Ohio St.3d 93, 547 N.E.2d 1181 (1989), the defendant appealed the decision to transfer him to criminal court, where he was tried for aggravated murder and aggravated robbery. He argued that "amenability to treatment" must be determined solely by reference to the factors listed in Rule 30(F) [then Rule 30(E) which listed only 5 factors]. The Supreme Court rejected this argument, stating that "[t]here is no requirement that each, or any, of the five factors in Rule 30(E) be resolved against the juvenile so long as the totality of the evidence supports a finding that the juvenile is not amenable to treatment." Id. at 95. The Court added:

Rule 30 calls for a broad assessment of individual circumstances. Mechanical application of a rigidly defined test would not serve the purposes of the public or the juvenile. Further, reduction of the bindover decision to a formula would constrain desirable judicial discretion.

We agree with appellant that Rule 30(E) [now (F)] requires consideration of all the listed factors, but we discern nothing in the rule, or in the policy it serves, which prohibits consideration of other relevant factors. Id. at 95-96.

The Court went on to rule that the "seriousness of the alleged offense" is a valid factor in determining a juvenile's amenability to care or rehabilitation in the juvenile court system.

1994 Amendment

A 1994 amendment to Rule 30 added a sixth factor to reflect the Court's decision in Watson. Rule 30(F)(6) provides that "the specific facts relating to the offense for which probable cause was found, to the extent relevant to the child's physical or mental condition" is a proper consideration. The Staff Note (1994) includes the following caution:

"While there is a danger that taking note of the facts surrounding a particularly heinous crime could prejudice a court's deliberations on the rehabilitation question, the Supreme Court of Ohio approved a court's ability to consider the totality of the circumstances which have brought the juvenile before the court in State v. Watson ...."

Safety of the Community

In evaluating the "safety of the community," the court may consider the nature of the offense, the existence of aggravating circumstances, and the extent of any apparent pattern of anti-social conduct. See State v. Carter, 27 Ohio St.2d 135, 136, 272 N.E.2d 119, 120 (1971) (juvenile court cited aggravated character of offense - armed robbery - in the transfer order).

In State v. Michael, No. 91-C-39 (7th Dist. Ct. App., 7-23-93), the juvenile was charged with nine counts, including aggravated burglary, aggravated assault, and other crimes. On appeal, the court upheld the decision to transfer:

The juvenile court obviously relied heavily on the serious and sometimes violent nature of the offenses with which appellant was charged. Having considered all factors, but having placed greater weight on the factors dealing with the violent nature of the crimes, it cannot be found that the juvenile court abused its discretion in ordering that appellant be tried as an adult. Id. at 4.

R.C. 2151.26(B) requires the court to consider, as an aggravating factor, whether the victim of the alleged offense was 65 years of age or older or was permanently or totally disabled at the time of the offense. See State v. Hurst, No. 89-C-34 (77th Dist. Ct. App., 8-15-90) at 7 ("We find that the trial court properly considered the nature of the offense, the violence involved, and the fact that the victim was eighty-six years of age.").
HEARING AND INVESTIGATION

R.C. 2151.26 and Rule 30 require an investigation and a hearing as a prerequisite to transfer. In Kent v. United States, 482 U.S. 491 (1987), the Supreme Court held that "an opportunity for a hearing which may be informal, must be given the child prior to entry of a waiver order." 383 U.S. at 561. In explaining the hearing requirement, the Court wrote: "We do not mean by this to indicate that the hearing to be held must conform with all of the requirements of a criminal trial or even of the usual administrative hearing; but we do hold that the hearing must measure up to the essentials of due process and fair treatment." Id. at 562.

Probable Cause Hearing

Rule 30 establishes a two-step hearing procedure. First, a preliminary hearing is held to determine whether there is probable cause to believe the child has committed a felony. The child, the prosecutor, or the court may move for a preliminary hearing. If the court finds probable cause, the proceedings are continued until a full investigation is completed, at which time a second hearing is held to determine whether jurisdiction should be transferred to the criminal courts.

Amenability Hearing

The focus of the second hearing is the amenability of the child to rehabilitation in the juvenile court system. A social history may be prepared and used for this purpose. Juv. R. 32(A)(2).

It is unclear whether a juvenile can waive the transfer investigation and hearing. In State v. Newton, No. F-82-17 (6th Dist. Ct. App., 6-10-83), the court held that the investigation and hearing cannot be waived. Once probable cause is found at the preliminary hearing, a full investigation is required and a hearing must be held on the matter to determine whether the court should transfer jurisdiction to the trial court. At least one purpose of this hearing is to create a record in which the factual basis of the transfer order might be shown. Therefore, we conclude that the Juvenile Court erred in accepting a "waiver" of these procedures, which are mandatory and cannot be waived. Id. at 6-7.

In contrast, the court in State v. Soke, No. 62908 (8th Dist. Ct. App., 7-15-93), upheld such a waiver. The court wrote:

Defendant also maintains that there is no authority contained within R.C. Chapter 2151, or Juv. R. 30 which permits a defendant to waive bind over proceedings. We agree that there is no specific authority for waiver of a bind over hearing, but we note that there is likewise no prohibition for waiver of the hearing.

Defendant also maintains that pursuant to the pronouncements of the United States Supreme Court in Kent v. United States (1966), ... a hearing on the issue of the bind over is a critical phase and is mandatory. Critical phases, however, may be knowingly, competently and intelligently waived. Id. at 6-7.

MENTAL AND PHYSICAL EXAMINATION

Juvenile Rule 30(B) provides for a mental and physical examination. This examination may be waived, and refusal to submit to the examination constitutes a waiver. Juv. R. 30(G); R.C. 2151.26(C) (waiver must be "competently and intelligently made").

Waiver

In State ex rel. Doe v. Tracy, 51 Ohio App.3d 198, 555 N.E.2d 674 (1988), the court ordered a mental examination pursuant to Rule 30. After this examination, the prosecution moved for a second mental examination by a psychologist of the state's choosing. The juvenile attempted to waive this examination but the court refused. When the juvenile, on advice of counsel, refused to answer questions at the second examination, the court cited him for contempt. The appellate court upheld the juvenile's right to waive the examination:

[The statute] makes it equally clear that the decision to submit to or waive the examination rests ultimately with the child. The only requirement is that any waiver must be competently and intelligently made. . . . Accordingly, where the child competently and intelligently waives the mental and physical examination, the court must complete its investigation without it. Any attempt on the part of the court to secure such an examination over a valid waiver would be unreasonable and would constitute an abuse of discretion. Id. at 201.

Constitutional Issues

In State ex rel. Juvenile v. Hoose, 43 Ohio App.3d 109, 539 N.E.2d 704 (1988), the juvenile asserted his Fifth Amendment right with respect to a court ordered mental examination by the court psychiatrist. The court rejected this argument.

In essence, the argument raised by counsel for petitioner is that he faces a dilemma in advising his client on whether to submit to a mental examination by a court psychologist because of the potential use of any incriminating statements made by him during such examination.

Contrary to petitioner's concern here, it is our view that any incriminating matter which might be obtained during the mental examination with the court psychologist pertaining to the relinquishment proceeding is expressly precluded from being used for anything other than the waiver determination itself. Juv. R. 32(B).

Consequently, if the juvenile court decides to retain its jurisdiction, the relevant juvenile rule prevents the use of any statements made by petitioner during the course of the ensuing hearing there in determining the status of the charge or charges there. This provision in our judgment also bars the use of such statements if the juvenile is treated as an adult offender in the general division of the common pleas court. Id. at 112.

Citing Ake v. Oklahoma, 470 U.S. 68 (1985), the juvenile also moved for a private evaluation at the state's expense. In Ake the U.S. Supreme Court ruled that a criminal defendant had a due process right to a defense expert under some circumstances. The court of appeals ruled that Ake did not apply to transfer hearings because these hearings do not determine guilt or innocence, nor is liberty at stake. Hoose, 43 Ohio App.3d at 111 (citing State v. R.G.D., 527 A.2d 834, 842 (N.J. 1987)).

RIGHT TO COUNSEL

R.C. 2151.352 and Juvenile Rule 4(A) recognize the right to counsel at all juvenile court hearings. The right to counsel at transfer hearings is also constitutionally required. In
Kent the U.S. Supreme Court stated that "counsel must be afforded to the child in waiver proceedings," 383 U.S. at 562-63, and that "there is no place in our system of law for reaching a result of such tremendous consequences ... without effective assistance of counsel ...." Id. at 554. See also Kempen v. Maryland, 428 F.2d 169, 175 (4th Cir. 1970); Inge v. Slayton, 395 F. Supp. 560, 566 (E.D. Va. 1975), appeal dismissed, 541 F.2d 277 (4th Cir. 1976); James v. Cox, 323 F. Supp. 15, 20 (E.D. Va. 1971).

**Waiver**

Usually, the right to counsel may be waived. In Ohio, however, the right to counsel at a transfer hearing may not be waived. Juvenile Rule 3 provides that a child's "right to be represented by counsel at a hearing conducted pursuant to Juv. R. 30 may not be waived."

**Effective Assistance**

The right to counsel includes the right to effective assistance of counsel. This is the rule regarding the Sixth Amendment right to counsel. See Strickland v. Washington, 466 U.S. 668 (1984) (Sixth Amendment requires reasonably effective assistance of counsel). The U.S. Supreme Court's references to "effective assistance" of counsel in Kent indicates that the same rule applies to the due process right of counsel in transfer proceedings. See Geboy v. Gray, 471 F.2d 575 (7th Cir. 1973)(noting counsel showed a "notable lack of zeal" in attempting to find alternatives to transfer).

The function of counsel at a transfer hearing is to challenge the evidence offered by the prosecution and to adduce evidence that the child is amenable to treatment in the juvenile system. In Kent, the Court commented that "if the staff's submissions include materials which are susceptible to challenge or impeachment, it is precisely the role of counsel to 'denigrate' such matter." 383 U.S. at 563. Another court has noted: "The child's advocate should search for a plan, or perhaps a range of plans, which may persuade the court that the welfare of the child and the safety of the community can be served without waiver." Hazel v. United States, 404 F.2d 1275, 1279 (D.C. Cir. 1968).

For a discussion of counsel's role at the transfer hearing, see IJA-ABA Standards Relating to Counsel for Private Parties 161-68 (1980); Feld, Juvenile Court Legislative Reform and the Serious Young Offender: Dismantling the "Rehabilitative Ideal," 65 Minn. L. Rev. 167, 224-30 (1980).

**NOTICE**

R.C. 2151.26(D) and Juvenile Rule 30(C) require that written notice of the time, place, and nature of the hearing be given to the parents or guardian and counsel at least three days prior to the hearing.

In State v. Taylor, 26 Ohio App.3d 69, 498 N.E.2d 211 (1985), the court ruled that the "notice of hearing requirements ... are mandatory requirements, which cannot be waived by the juvenile by failing to object to non-compliance." Id. at 71. The presence of the defendant's sister at the hearing did not satisfy this requirement because she was not the legal custodian. The court also held that the notice requirement was jurisdictional: "[T]he juvenile court, failing to comply with the notice of hearing provisions of R.C. 2151.26, was without jurisdiction to bind the defendant over to the criminal, or general, division of the common pleas court and the latter was without jurisdiction to proceed on the indictment against him." Id. at 72.

In State v. Parks, 51 Ohio App.3d 194, 555 N.E.2d 671 (1988), the court distinguished Taylor. At the probable cause hearing a detective testified that the defendant's grandmother had told him that she was the legal custodian and guardian. Although the detective never asked for documentation, the court ruled that the "record thus supports that notice was properly made upon the defendant's legal custodian as required by law." Id. at 196.

**EXCLUSION OF PUBLIC**

Juvenile Rule 27(A) and R.C. 2151.35 provide for the exclusion of the general public from juvenile court hearings; only persons with a direct interest in the case must be permitted to attend. However, in State v. Fyffe v. Pierce, 40 Ohio St.3d 8, 531 N.E.2d 673 (1988), the Supreme Court refused to issue a writ of prohibition to close a transfer hearing. The Court pointed out that both the rule and the statute make closure discretionary. Moreover, the Court found an adequate remedy at law: "If tried as adults, they can move for change of venue to alleviate any unfairness that pretrial publicity may cause. If change of venue is denied, and relators are subsequently convicted, they can appeal." Id. at 9.

In In re T.R., 52 Ohio St.3d 6, 556 N.E.2d 439 (1990), cert. denied sub nom. Dispatch Printing Co. v. Solve, 498 U.S. 958 (1990), the Supreme Court again addressed the closure issue, albeit in a dependency case. Due to the need for confidentiality in dependency cases, the Court concluded that "there is no qualified right of public access to juvenile court proceedings to determine if a child is abused, neglected, or dependent, or to determine custody of a minor child." Id. at 17. These proceedings are neither presumptively open nor presumptively closed to the press and public.

A trial court may close such a proceeding if, after hearing evidence and argument on the issue, it finds that: (1) there exists a reasonable and substantial basis for believing that public access could harm the child or endanger the fairness of the proceedings, and (2) the potential for harm outweighs the benefits of public access. Id.

One juvenile court has concluded that "the holding of T.R., which provides that certain juvenile court proceedings are neither presumptively open nor presumptively closed, should be applied to both the preliminary and amenability hearings in Juvenile R. 30 proceedings." In re D.R., 63 Ohio Misc.2d 273, 279, 626 N.E.2d 1120 (C.P. 1993).

Another court ruled that "public access ought to remain open to those portions of the bindover proceedings which directly relate to the nature of the crime alleged to have been committed. Therefore, the public will have access to the probable cause hearing." In re N.H., 63 Ohio Misc.2d 285, 297, 626 N.E.2d 697 (C.P. 1992). The amenability phase was treated differently. "Certain portions of any amenability hearing ought to be closed, because some portions of this hearing often involve information about a child's psychological, social and family histories ...." Id. at 298.

**EVIDENCE**

In many jurisdictions the rules of evidence are relaxed in transfer hearings because these hearings are considered dispositional in nature. See S. Davis, Rights of Juveniles 4-17 (2d ed 1980).
Ohio Rules of Evidence

At least as a general rule, however, in Ohio the rules of evidence apply in transfer hearings. Evidence Rule 101 provides that the Rules of Evidence "govern proceedings in the courts of this state and before court-appointed referees of this state . . . ."

There is, however, an important exception. Evidence Rule 101(C)(6) exempts from the Rules of Evidence proceedings in which other rules prescribed by the Ohio Supreme Court govern evidentiary matters. Thus, where the Rules of Evidence are in conflict with any other procedural rule, the "other rule" prevails. For example, Juvenile Rule 32(A)(2) expressly permits the use of a social history in transfer proceedings, although much of the material contained in a social history would be inadmissible under the Rules of Evidence. Juvenile Rule 2(ii) defines the social history as "the personal and family history of a child or any other party to a juvenile proceeding and may include the prior record of the person with the juvenile court or any other court."

Prior to the adoption of the Rules of Evidence, the Ohio Supreme Court had upheld the use of a social history at a transfer hearing, despite its hearsay character. State v. Carmichael, 35 Ohio St.2d 1, 298 N.E.2d 568 (1973), cert. denied, 414 U.S. 161 (1974). See also State v. Riggins, 68 Ohio App.2d 1, 426 N.E.2d 504, 509 (1980) ("The Ohio Supreme Court has held that hearsay evidence is admissible at a relinquishment proceeding in Juvenile Court in the form of psychiatric reports from the Ohio Youth Commission Juvenile Diagnostic Center.").

In Carmichael, however, the Court also indicated that the psychiatrists and psychologists whose opinions appeared in the social history could have been called as witnesses: 

"[T]hey were never called, nor was any effort made to call them by defense counsel, even though counsel had access to those documents for more than two months prior to the hearing." 35 Ohio St.2d at 3-4.

Right of Confrontation

The issue of whether the right of confrontation applies at a transfer hearing was raised in State v. Riggins, 68 Ohio App.2d 1, 426 N.E.2d 504 (1980). In that case, the defendant contended that he was denied due process because he was deprived of the opportunity to confront the witnesses against him, i.e., the confession of a codefendant was read into evidence by a police officer. The court overruled this objection because the defendant failed to provide a transcript to support his allegations. Id. at 7-8. See also People ex rel. Guggenheim v. Mucci, 352 N.Y.S.2d 561, affd, 360 N.Y.S.2d 71 (App. Div. 1974) (due process requires probable cause determination be based on nonhearsay evidence).

Experts

Expert testimony concerning the juvenile's psychological condition and potential for treatment is admissible. E.g., State v. Watson, 47 Ohio St.3d 93, 94, 547 N.E.2d 1181 (1989) ("At the hearing, the court clinic psychiatrist . . . testified that appellant showed 'no evidence of any psychiatric disorder.'"); State v. Parks, 51 Ohio App.3d 194, 197, 555 N.E.2d 671 (1988) ("The social worker . . . testified it would be doubtful that the appellant would be amenable to rehabilitation in a juvenile institution.").

The juvenile court, however, "is not bound by the experts' opinions in making its determination whether the defendant is amenable to rehabilitation." State v. Houston, 70 Ohio App.3d 152, 156, 590 N.E.2d 839 (1990) (citing State v. Dickens, No. 12967 (9th Dist. Ct. App., 9-23-87).

SELF-INCRIMINATION


In Gault the U.S. Supreme Court held the privilege applicable to adjudicatory hearings. 387 U.S. at 55. In other cases, the Court has stated that the privilege is applicable in any proceeding "civil or criminal, formal or informal, where the answers might incriminate [a person] in future criminal proceedings." LeFKowitz v. Turley, 44 U.S. 70, 77 (1973).

By testifying at a transfer hearing, the child waives the privilege against self-incrimination. Whether the child's statement may later be used at a criminal trial or at an adjudicatory hearing is unclear. If his statements may be used against him at a later time, the child is placed in an untenable position. The juvenile must either give up the privilege or the right to be heard at the transfer hearing. The U.S. Supreme Court considered an analogous situation in Simmons v. United States, 390 U.S. 377 (1968), which involved a similar choice facing criminal defendants in suppression hearings:

Thus, in this case [the defendant] was obliged either to give up what he believed, with advice of counsel, to be a valid Fourth Amendment claim or, in legal effect, to waive his Fifth Amendment privilege against self-incrimination. In these circumstances, we find it intolerable that one constitutional right should have to be surrendered in order to assert another. We therefore hold that when a defendant testifies in support of a motion to suppress evidence on Fourth Amendment grounds, his testimony may not thereafter be admitted against him at trial on the issue of guilt unless he makes no objection. Id. at 394.

Several courts in other jurisdictions have applied this reasoning to transfer hearings: "[C]andid testimony by the juvenile at the fitness hearing should be encouraged to aid in the determination of where best to try the minor; fairness to the minor requires that this testimony not be given at the expense of the privilege against self-incrimination." Sheila O. v. Superior Court, 78 Cal Rptr 418, 420 (Cal. App. 1981). Accordingly, statements made at transfer hearings have been held inadmissible at subsequent criminal trials and adjudicatory hearings. Bryan v. Superior Court, 498 P.2d 1079, 1087 (Cal. 1972), cert. denied, 410 U.S. 944 (1973); Commonwealth v. Ransom, 288 A.2d 762, 767 (Pa. 1972); Sheila O. v. Superior Court, 17 Cal. Rptr. 418, 420 (Cal. App. 1981) (except for impeachment). See also IJA-ABA Standards Relating to Transfer Between Courts 50-51 (1980)

In State ex rel. a Juvenile v. Hoose, 43 Ohio App.3d 109, 539 N.E.2d 704 (1988), the court of appeals addressed a similar issue in the context of the mental examination:

In essence, the argument raised by counsel for petitioner is that he faces a dilemma in advising his client on whether to submit to a mental examination by a court psychologist because of the potential use of any incriminating statements made by him during such examination.

Contrary to petitioner's concern here, it is our view
that any incriminating matter which might be obtained during the mental examination with the court psycholo-
gist pertaining to the relinquishment proceeding is ex-
pressly precluded from being used for anything other 
than the waiver determination itself. Juv. R. 32(B).

Consequently, if the juvenile court decides to retain 
jurisdiction, the relevant juvenile rule prevents the use of 
any statements made by petitioner during the course of 
the ensuing hearing there in determining the status of 
the charge or charges there. This provision in our judg-
ment also bars the use of such statements if the juvenile 
is treated as an adult offender in the general division of 
the common pleas court. Id. at 112.

It is unclear whether this rationale also applies to the 
juvenile's statements at the hearing.

ACCESS TO REPORTS

Juvenile Rule 32(C) provides for the right to inspect 
a social history or report of a mental or physical examination 
a reasonable time prior to the transfer hearing. The U.S. 
Supreme Court in Kent held that counsel had a right of 
access to social service records. The Court left no doubt 
that the right of inspection was intended to permit counsel 
to challenge the accuracy of these reports:

"If the staff's submissions include materials which are 
susceptible to challenge or impeachment, it is pre-
cisely the role of counsel to "denigrate" such matter. 
There is no irrebuttable presumption of accuracy 
attached to staff reports. If a decision on waiver is "crit-
cally important" it is equally of "critical importance" that 
the material submitted to the judge be subjected to 
examination, criticism and refutation. While the 
Juvenile Court judge may, of course, receive ex parte 
analyses and recommendations from his staff, he may not, 
for purposes of a decision on waiver, receive and 
relly upon secret information, whether emanating from 
his staff or otherwise. 383 U.S. at 563.

STATEMENT OF REASONS

RC 2151.26(F) and Juvenile Rule 30(H) require the court to 
state reasons if it decides to transfer the child. The U.S. 
Supreme Court in Kent also required a statement of the 
reasons:

"Meaningful review requires that the reviewing court 
should review. It should not be remitted to assump-
tions. It must have before it a statement of the reasons 
motivating the waiver including, of course, a statement 
of the relevant facts. It may not "assume" that there are 
adequate reasons, nor may it merely assume that "full investiga-
tion" has been made. Accordingly, we hold that it is incumbent upon the Juvenile Court to accom-
pany its waiver order with a statement of the reasons or 
considerations therefor. We do not read the statute as 
requiring that this statement must be formal or that it 
should necessarily include conventional findings of fact. 
But the statement should be sufficient to demonstrate that 
the statutory requirement of "full investigation" has 
been met; and that the question has received the care-
ful consideration of the Juvenile Court; and it must set 
forth the basis for the order with sufficient specificity to 
permit meaningful review. 383 U.S. at 561."

In State v. Newton, No. F-82-17 (6th Dist. Ct. App., 6-10-
83), the court held:

Mere recitation of the conclusory language set forth 
in Juv. R. 30(C)(l) and (2) is not sufficient. Conclusions 
are not reasons, as contemplated by Juv. R. 30(G). The 
"reasonable grounds" for the court's belief that a juvenile 
is not amenable to rehabilitation and that the community's safety may require his legal restraint must be 
spelled out with reasonable specificity. Stated differenti-
ately, Juv. R. 30(G) necessitates findings of fact from which 
to determine the prerequisites in Juv. R. 30(C)(l) and (2) 
and upon which to base the transfer order. Id. at 7.

However, in State v. Douglas, 20 Ohio St.3d 34, 485 
N.E.2d 711, 713 (1985), the Court ruled:

"Neither R.C. 2151.25 nor Juv. R. 30 requires the juvenile 
court to make written findings as to the five factors 
listed in Juv. R. 30(E) [current (F) which lists 6 factors]. 
The rule simply requires the court to consider these factors 
in making its determination on the amenability issue. 
Although the better practice would be to address each factor, as long as sufficient credible evidence per-
taining to each factor exists in the record before the court, the bind-over order should not be reversed in the 
absence of an abuse of discretion. Id. at 36 (emphasis 
added).

Courts in other jurisdictions have insisted upon specific 
reasons for transfer. See Summers v. State, 230 N.E.2d 
320, 325 (Ind.1967); Risner v. Commonwealth, 508 S.W.2d 
775 (Ky.1974); In re Heising, 565 P.2d 1105, 1107 (Ore. App. 
also IJA-ABA Standards Relating to Transfer Between 
Courts 33-34 (1980).

RIGHT TO A TRANSCRIPT

Juvenile Rule 37(A) provides for the right to a complete 
record of all juvenile court hearings upon request. 
Moreover, one Ohio court, citing due process and equal 
protection grounds, has held that an indigent juvenile has a 
right to a transcript in transfer proceedings. State v. Ross, 

The importance of a transcript is illustrated by State v. 
Riggins, 68 Ohio App.2d 1, 426 N.E.2d 504 (1980), in which 
the appellate court overruled an alleged error at a transfer 
hearing because the "appellant has failed to provide this 
court with a transcript of the hearing before the Juvenile 
Court at which this evidence was presented." Id. at 7-8. 
See also F. Bailey & H. Rothblatt, Handling Juvenile 
Delinquency Cases 183 (1982) ("insist that the proceedings 
be transcribed").

POST-TRANSFER ISSUES

Retention of Jurisdiction

If the juvenile court decides to retain jurisdiction, it must 
schedule a hearing on the merits. Juv R 30(D). One court 
has stated that a juvenile judge is not disqualified from pre-
siding at an adjudicatory hearing because of his involve-
im in a prior transfer hearing. In re Terry H, I O.B.R. 377, 
378 (C.P.1982).

In contrast, the IJA-ABA Standards recognize a child's 
right to disqualify the transfer hearing judge from particip-
ating in subsequent proceedings: "No matter how fair the 
waiver judge may be in subsequent proceedings, an 
impression of unfairness will exist." IJA-ABA Standards 
Relating to Transfer Between Courts 52 (1980). See also 
Donald L. v. Superior Court, 498 P.2d 1098, 1101 (Cal.1972)
Transfer of Jurisdiction

If the juvenile court decides to transfer jurisdiction, it will set the terms and conditions for release of the child in accordance with Criminal Rule 46. If the juvenile is in detention he may be transferred to the appropriate officer or detention facility in accordance with the law governing the detention of adults. RC 2151.312(A).

The criminal court to which jurisdiction has been transferred may not "review the factual findings of the juvenile court on the issue of amenability." State v. Whiteside, 6 Ohio App.3d 30, 36-37, 452 N.E.2d 332, 339 (1982).

Once a child is transferred, a grand jury may indict for any offense appropriate under the facts; the grand jury is not limited to the charges filed in juvenile court. State v. Adams, 69 Ohio St.2d 120, 124-25, 431 N.E.2d 326 (1982) (a grand jury does not exceed its authority by returning indictments on charges which were not originally filed in juvenile court); State v. Klingenberger, 113 Ohio St. 418, 425, 449 N.E. 395, 397 (1925).

Moreover, a criminal defendant's statutory right to a speedy trial does not commence until the juvenile court relinquishes jurisdiction. State v. Bickerstaff, 1 Ohio App.3d 13, 15, 452 N.E.2d 326 (1982).

In Ohio a juvenile court order transferring jurisdiction to the criminal courts is not a final appealable order. In re Becker, 39 Ohio St.2d 84, 314 N.E.2d 158 (1974). Accord State ex rel. Torres v. Simmons, 68 Ohio St.2d 118, 428 N.E.2d 862 (1981). Thus, a transfer order may be challenged on appeal only after trial and conviction in the criminal courts. Similarly, a writ of prohibition may not be used to challenge a transfer order. State ex rel. Torres v. Simmons, 68 Ohio St.2d 118, 428 N.E.2d 862 (1981). Although a number of jurisdictions permit appeals of transfer orders, the Ohio rule appears to be the majority rule. See IJA-ABA Standards Relating to Transfer Between Courts 53 (1980).

The Ohio Supreme Court has provided the following reasons for its position:

To permit interlocutory review of such an order would obviously delay the prosecution of any proceeding in either the juvenile or the criminal division, with the result that the prospect of a just disposition would be jeopardized. In either proceeding the primary issue is the ascertainment of innocence or guilt of the person charged. To permit interlocutory review would subordinate that primary issue and defer its consideration while the question of the punishment appropriate for a suspect whose guilt has not yet been ascertained is being litigated in reviewing courts. We are unwilling to sanction such a procedure. In re Becker, 39 Ohio St.2d 84, 86, 314 N.E.2d 158, 159 (1974).

Criticism

There is, however, a serious disadvantage to this rule. The time consumed during the prosecution of the case in criminal court and during the appellate process may place the defendant beyond the age jurisdiction of the juvenile court. In this event, an appellate court that finds error in a transfer proceeding must either free the improperly transferred individual, because neither juvenile nor criminal court has jurisdiction, or reconstruct the transfer process to determine whether a hearing free from error would have resulted in transfer. The difficulty with this procedure is that the reconstructed hearing must "attempt to imagine" the child as he was at the time of the original transfer hearing. IJA-ABA Standards Relating to Transfer Between Courts 53 (1980).

DOUBLE JEOPARDY

The United States Supreme Court has applied double jeopardy principles to bindover proceedings. In Breed v. Jones, 421 U.S. 519 (1975), the U.S. Supreme Court reviewed a California procedure that permitted transfer after a child had been found delinquent in an adjudicatory hearing. The Court held that this procedure violated the double jeopardy clause: "We believe it is simply too late in the day to conclude . . . that a juvenile is not put in jeopardy at a proceeding whose object is to determine whether he has committed acts that violate a criminal law and whose potential consequences include both the stigma inherent in such a determination and the deprivation of liberty for many years." Id. at 529.

In a footnote, however, the Court distinguished the California procedure from a transfer procedure requiring only a finding of probable cause: "We note that nothing decided today forecloses States from requiring, as a prerequisite to the transfer of a juvenile, substantial evidence that he committed the offense charged, so long as the showing required is not made in an adjudicatory proceeding. . . . The instant case is not one in which the judicial determination was simply a finding of, e.g., probable cause. Rather, it was an adjudication that respondent had violated a criminal statute." Id. at 538 n.18.

In Sims v. Engle, 619 F.2d 598 (6th Cir.1980), cert. denied, 450 U.S. 936 (1981), the Sixth Circuit held that the Ohio transfer procedure, as it then existed, suffered from the same deficiencies that marked the California procedure in Breed. According to the court, this procedure violated the double jeopardy guarantee.

The Ohio statute was amended after Sims. Unlike the former procedure, the present transfer procedure requires only a finding of probable cause and not a determination of delinquency. The Sixth Circuit has upheld the constitutionality of this procedure: "We reject the contention that the introduction of evidence of probable cause to believe appellant committed the alleged offense without more, transformed the hearing into an adjudicatory proceeding." Keener v. Taylor, 640 F.2d 839, 841-42 (6th Cir. 1981).

REFERENCES